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SERBIAN DEMOCRATIC PARTY  
OF BOSNIA AND HERZEGOVINA  
- Main Board -

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## INSTRUCTIONS

FOR THE ORGANISATION AND ACTIVITY OF THE ORGANS OF THE  
SERBIAN PEOPLE IN BOSNIA AND HERZEGOVINA IN EXTRAORDINARY  
CIRCUMSTANCES

Sarajevo, 19 December 1991

## I

1. The adoption of the following Instructions was prompted by well-founded suspicions that certain forces were working, in a persistent, thorough and organised manner, toward a forced separation of Bosnia and Herzegovina, and thereby of the Serbian people, from Yugoslavia. The standardised tasks, measures and activities outlined here will be carried out within the Serbian national community in Bosnia and Herzegovina in order to implement the plebiscitary decision of the Serbian people in Bosnia and Herzegovina to live in one state, both under existing conditions and in any circumstances that might arise from the current political and security situation.

2. The tasks, measures and other activities described in these Instructions will be undertaken in order to enhance the preparedness of the Serbian people and its readiness to defend its interests.

3. The tasks, measures and other activities described in these Instructions shall be implemented on the entire territory of the SR BiH/Socialist Republic of Bosnia and Herzegovina/, i. e. in all the municipalities inhabited by the Serbian people, to wit:

- in their entirety, in municipalities where the Serbs are a majority (Variant "A") and
- partially, in municipalities where the Serbs are not a majority (Variant "B").

4. In order to ensure uniform and timely implementation, the tasks, measures and other activities shall be implemented in variants "A" and "B", each consisting of two stages.

## II

## I -- VARIANT A

FIRST STAGE

1. Maintain round-the-clock staffing in all SDS /Serbian Democratic Party/ municipal boards and ensure uninterrupted communication and co-operation with all local boards in the municipality.

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2. Create conditions for daily meetings of the secretariats of SDS municipal boards, so that the situation on the ground can be constantly monitored and evaluated and necessary measures taken.

3. The SDS municipal board shall immediately form a crisis staff of the Serbian people in the municipality, to be composed of:

- all members of the secretariat of the SDS municipal board;

- municipal officials who are also SDS nominees in the following organs: president of the municipal assembly or president of the municipal executive committee; chief of the public security station or commander of the police; commander or chief of the municipal territorial defence staff; secretary of the municipal national defence secretariat or another SDS-nominated official from the secretariat;

- assemblymen in the Assembly of the Serbian people of BH;

- members of the Main Board of the SDS of BH from the municipality in question.

The president of the municipal assembly or of the municipal executive committee will be the commander of the crisis staff.

The commander shall appoint a member of the crisis staff to coordinate relations with the municipal leaderships of the SDA /Party of Democratic Action/ and HDZ /Croatian Democratic Union/.

4. Convene and proclaim an assembly of the Serbian people in the municipality, composed of Serbian assemblymen in the municipal assembly.

The first session of the assembly of the Serbian people, at which its president is to be elected, shall be convened by the president of the current municipal assembly or of the municipal executive committee.

5. Carry out preparations for the setting up of state organs in the municipality (executive committee, administrative organs, magistrates' court, public security station, etc.) and propose individuals for posts and duties in these organs.

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Prepare the take-over of staff, facilities and equipment of security services centres and their incorporation into the newly-established internal affairs organ at the headquarters of the centre.

6. Upgrade the protection and security of vital buildings and facilities in the municipality.

7. Inspect and check existing emergency reserves; replenish and refresh municipal reserves with the products, raw materials, and semi-manufactures in shortest supply.

8. Intensify information and propaganda activities in order to provide the Serbian people with timely and complete information about the political and security situation in the municipality and beyond.

9. Make an estimate of the necessary size of active and reserve police forces, TO /Territorial Defence/ units, and Civil Defence units; on the basis of the estimate, these structures shall be reinforced and other necessary measures shall be taken for their activation, as may be required by further developments.

The order to activate these units shall be issued by the crisis staff in each municipality.

10. Advise Serbian personnel that they should not go on vacation, travel abroad, or leave their permanent place of residence at this time.

11. Carry out preparations (create organisational means and other conditions) for:

- the protection of children, pregnant women, the elderly, the infirm, the handicapped and disabled, including preparations for protection and evacuation to less endangered areas, in full co-operation with the commands and staffs of our armed forces (the JNA) /Yugoslav People's Army/;

- reinforcing combat units as classified by the JNA with manpower as well as inventoried materiel and livestock,

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according to federal regulations, based on the Serbian principles of fairness and humanity, with SDS officials, other leaders and distinguished Serbs serving as personal examples;

- the protection of material resources important for defence and resistance, as well as for the survival and activities of the population;

- ensuring continued production and the operation of services vital to the defence, resistance and survival of the Serbian people.

## SECOND STAGE

1. Convene a session of the Serbian municipal assembly; form a municipal executive committee and establish state organs in the municipality; elect or appoint officials and fill management positions.

2. Mobilise all Serbian members of the police forces and, in co-operation with JNA commands and staffs, ensure their gradual re-subordination.

3. Through the competent organs, ensure the implementation of the order to mobilise reserve JNA forces and TO units.

4. Make branch offices of the SDK /Public Auditing Service/ responsible for preventing the outflow of cash and securities from the vaults under their control at banks, post offices and other financial institutions, and for updating the daily monitoring of the payments system in the areas within their jurisdiction.

5. Organise the constant protection of all vital buildings and facilities, transport and communication lines, and production facilities.

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6. Take over the staff, premises and equipment of the security services centre and incorporate them into the newly-established internal affairs organ at the headquarters of the centre.

7. Prevent the uncontrolled distribution of food and other products and raw materials in short supply; speed up the delivery of goods already purchased; place current stocks under control and prepare for the organised distribution of such goods to threatened areas, taking care to ensure that established distribution priorities are strictly complied with.

8. In the implementation of all these measures, ensure respect for the national and other rights of members of all peoples and, subsequently, ensure their involvement in the administrative authorities to be set up by the assembly of the Serbian people in the municipality.

## II -- VARIANT B

### FIRST STAGE

1. Maintain round-the-clock staffing in all SDS municipal boards and ensure uninterrupted communication and co-operation with all local boards in the municipality.

2. Create conditions for daily meetings of the secretariats of SDS municipal boards, so that the situation on the ground can be constantly monitored and evaluated and necessary measures taken.

3. The SDS municipal board shall immediately form a crisis staff of the Serbian people in the municipality, to be composed of:

- all members of the secretariat of the SDS municipal board;
- municipal officials who are also SDS nominees in all the state organs in the municipality;
- deputies in the Assembly of the Serbian people of BH;
- members of the Main Board of the SDS BH from the municipality in question.

The president of the municipal board of the SDS will be the commander of the crisis staff.

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The commander shall appoint a member of the crisis staff to coordinate relations with the municipal leaderships of the SDA and HDZ.

4. Convene and proclaim an assembly of the Serbian people in the municipality, composed of Serbian assemblymen in the municipal assembly and chairmen of local SDS boards.

The first session of the assembly of the Serbian people, at which the president of the municipal assembly is to be elected, shall be convened by the chairman of the SDS municipal board.

5. Carry out preparations for the setting up of state organs in the municipality (executive committee, administrative organs, magistrates' court, public security station, etc.) and propose individuals for posts and duties in these organs. Ensure proportionate representation in government organs of members of other nations and nationalities who have expressed their loyalty to federal Yugoslavia.

Prepare the take-over of staff and selected equipment of security services centres and their incorporation into the public security station in the municipality or place where a police station is being set up.

6. Set up secret storage places and depots in local communities or populated places with a majority Serbian population for the storage of foodstuffs and other articles in short supply, as well as raw materials and semi-manufactures; they should be taken in maximum quantities, through secret channels, out of emergency reserves depots at all levels and out of storage places run by transport companies.

The crisis staff shall have exclusive authority over the organisation and supervision of these tasks.

7. Intensify information and propaganda activities in order to provide the Serbian people with timely and complete information about the political and security situation in the municipality and beyond.

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8. Make an estimate of the necessary size of active and reserve police forces, TO units, and Civil Defence units; on the basis of the estimate, these structures shall be reinforced and other necessary measures shall be taken for their activation, as may be required by further developments.

The order to activate these units shall be issued by the crisis staff in each municipality.

9. Advise Serbian personnel that they should not go on vacation, travel abroad, or leave their permanent place of residence at this time.

10. Carry out preparations (create organisational means and other conditions) for:

- the protection of children, pregnant women, the elderly, the infirm, the handicapped and disabled, including preparations for protection and evacuation to less endangered areas, in full co-operation with the commands and staffs of our armed forces (the JNA);

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- reinforcing combat units as classified by the JNA with manpower as well as inventoried materiel and livestock, according to federal regulations, based on the Serbian principles of fairness and humanity, with SDS officials, other leaders and distinguished Serbs serving as personal examples;

- organising the protection of existing and the production of new material goods in populated places with a majority Serbian population.

## SECOND STAGE

1. Convene a session of the Serbian municipal assembly; form a municipal executive committee and establish state organs in the municipality. Elect or appoint officials and fill management positions.

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2. Mobilise all Serbian members of the police forces and, in co-operation with JNA commands and staffs, ensure their gradual re-subordination.

3. Through the competent organs, ensure the implementation of the order to mobilise reserve JNA forces and TO units.

4. Organise the constant protection of all vital buildings and facilities, transport and communication lines, and production facilities in populated places with a majority Serbian population.

5. Proceeding in an organised fashion, build up stocks of foodstuffs and other essential articles in populated places with a majority Serbian population, in households and in other suitable ways.

6. At the approaches to places inhabited by Serbs, organise covert surveillance and set up a system for reporting all possible threats to the Serbian population. In this connection, plan appropriate protection measures and prepare for a possible transfer of people and material goods to safer regions and areas.

7. Special defence measures to be implemented in the municipalities where Serbs are not in a majority shall be the responsibility of the crisis staff, which shall constantly monitor the situation in the municipality, while also following broader political, military, and security developments. The crisis staff shall also initiate and carry out activities appropriate to any given situation and its possible development.

## III

1. In order to carry out as efficiently as possible the tasks, measures, and other activities set out in these Instructions, as well as other tasks, measures, and activities deemed to be useful in the organisation of the Serbian people's protection and defence, the crisis staff shall prepare by carrying out a comprehensive and detailed assessment of the situation on the territory of the municipality and its possible development in the coming period.

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Also, obtain and respect expressions of loyalty (in written form, if possible) to the constitutional order and judicial system of the federal state of Yugoslavia by citizens of other nationalities.

2. Administrative authorities must act in accordance with the federal Constitution, federal laws and other federal regulations, as well as regulations issued by the Republic, when these do not conflict with federal regulations.

3. The tasks, measures and other activities set out in these Instructions may be implemented only by order of the president of the SDS BH, according to a secret procedure especially established for the purpose.

4. A secret procedure for the transmission and reception of orders to implement the tasks, measures and other activities from these Instructions shall be established at a later date.

SDS CRISIS STAFF